Abstract

Based on the qualitative aspect of human resources, the paper provides a correlation between the quality of human resources for the Agency for Payments and Intervention in Agriculture (APIA) and the quality of public servant. The purpose of research is to perform a diagnostic analysis of the activity APIA Suceava county, and propose strategies for developing human resources as appropriate and effective means for developing business area APIA said.

The paper may be theoretical and practical support to those who are interested to know where employees APIA civil servants in government structure and correlations between the two states (for employee and public official). Analysis of the Human Resources Agency has changes that occur as a result of regulations imposed by the EU and how this transition will be made to its rules and laws, given that it is strongly influenced by the quality management practices. We say that a new type of management practice at the new public agency is one of the main lines of action to improve the market economy.

Fundamental attributes of such management are: variety, flexibility, dynamism, creativity and efficiency. The paper aims to be a true guide to highlight aspects of Suceava APIA efficiency and improve the quality of human resources through a detailed analysis future prospects and possibilities.

Implementing an effective management system of public administration is of major significance because it will lead to the professionalization of public administration authorities activities, changing values and mode of action of civil servants to develop a modern public administration management concepts. In this context the paper has conducted a comprehensive analysis, with integrity, human resources management in public administration from Romania, as a result of problems that were highlighted and made concrete proposals on the implementation and development of reasoned public service.

Key words: APIA, efficiency, human resources, diagnostic.

Following Romania’s accession to the European Union institutional system of agriculture is constantly renewed and transformed. Responsibility for carrying out the restructuring process will belong to the Agency for Payments and Intervention for Agriculture, an institution that was founded five years ago. The main tasks of this institution will be distributing monies received from EU funds and verify their use. Payments Agency will manage a total of 96 types of subsidies, of which 26 are direct subsidies.

In its form actuală policy consumă agricolă complex system of subsidies and other financial incentives budget about half the joint and constructed around two pillars, the first and original one, is the joint holder and organizations includes common regulatory MEASURES funcționării of integrated markets for agricultural products and the second, which câpătat momentum in the past decade is that of rural dezvoltării MEASURES contains structural targeting harmonious development of rural region (With activities diversification, calității products, environmental protection).

APIA is the body that runs the European funds by implementing support measures for farmers, funded by both the EU budget through the European Agricultural Guarantee Fund and the Romanian state budget, the amounts allocated annual budget law.

In the context of the newly created Romanian farmer must adjust to economic reality existing in the world to adopt the technical and economic methods to give it stability and secure economic efficiency, while being forced to produce in line with the European market, steps to inform farmers about the conditions that must be met to receive subsidies.

To support farmers in the county of Suceava, the Agency for Payments and Intervention for Agriculture has set up eight regional centers at county level, thus covering all townships in the county.
MATERIAL AND METHOD

The methodology that was used for processing information gathered in the paper, presenting results and drawing conclusions, have based methods and geo-economic and sociological study researched territory, agricultural statistics, economic evidence, economic experiment, analysis and synthesis.

RESULTS AND DISCUSSIONS

APIA Suceava County is responsible for making direct payments from EU funds on the surface for the management of EU funds and allocate the national budget for additional direct payments, while creating and implementing the Integrated Administration and Control System.

Single Area Payment Scheme (SAPS) is one of the two payment schemes that Romania was able to apply it when joining the EU is a simplified scheme, a method of transition for the implementation of direct payment schemes and is funded the European Agricultural Guarantee Fund (EAGF).

On the surface of support schemes in 2009 were related to applications made payments in 2008, as follows: of the 56,814 applications in Suceava county, 53,631 were actually paid, the figure is 94% below the 2916 request is payment limit, decision 195 negative and 72 are pending. The total amount paid to farmers Suceava (for 2008) is 109,332,578 lei, broken down as follows: 41,117,935 in funds EAGF EAFRD funds 50,592,283, 17,622,360 of the national budget.

Table 1

<table>
<thead>
<tr>
<th>Total requests SAPS</th>
<th>Folders pending</th>
<th>Files with negative decision, rejected</th>
<th>Folders payment below</th>
<th>Folders paid for at least a payment scheme</th>
<th>% authorizing payment</th>
<th>Amounts paid on financial sources</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>FEGA</td>
</tr>
<tr>
<td>2008</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>41117935</td>
</tr>
<tr>
<td>56814</td>
<td>72</td>
<td>195</td>
<td>2916</td>
<td>53631</td>
<td>99.9</td>
<td></td>
</tr>
</tbody>
</table>

The APIA data for 2008 were introduced in computer system applications submitted by farmers, and administrative controls were performed in 99%.

The beneficiaries of support measures on the surface are the individuals and / or legal persons who exploit agricultural land that require payment, as owners, lessees, concessionaires, partners, managers in joint ventures.

Area support measures are financed by the European Agricultural Guarantee Fund (FEGA), European Agricultural Fund for Rural Development (EAFRD) and the state budget, through the Ministry of Agriculture and Rural Development (MAPDR).
### Table 2

Making the payments on surfaces related for 2008 on regional centers

<table>
<thead>
<tr>
<th>Nr. crt.</th>
<th>Territorial Center</th>
<th>Nr. Request</th>
<th>LIST NR./ Date</th>
<th>The total area for which support is requested (ha)</th>
<th>The amount approved for seed (lei)</th>
<th>The amount approved for weight. chemical (N,P,K) (lei)</th>
<th>The amount approved for pesticides (lei)</th>
<th>The total amount (lei)</th>
<th>Nr. vouchers issued (buc.)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Suceava</td>
<td>11345</td>
<td>x</td>
<td>15194</td>
<td>179494</td>
<td>1872514</td>
<td>227329</td>
<td>2279342</td>
<td>12047</td>
</tr>
<tr>
<td>2</td>
<td>Gura-Humorului</td>
<td>86</td>
<td>x</td>
<td>82</td>
<td>0</td>
<td>8801</td>
<td>3564</td>
<td>12365</td>
<td>119</td>
</tr>
<tr>
<td>3</td>
<td>Cîmpulung Moldovenesc</td>
<td>5081</td>
<td>x</td>
<td>5237</td>
<td>11766</td>
<td>729190</td>
<td>44547</td>
<td>785503</td>
<td>5702</td>
</tr>
<tr>
<td>4</td>
<td>Vatra Dornei</td>
<td>19887</td>
<td>x</td>
<td>14796</td>
<td>460287</td>
<td>1602909</td>
<td>156189</td>
<td>2219385</td>
<td>19984</td>
</tr>
<tr>
<td>5</td>
<td>Rădăuți</td>
<td>8585</td>
<td>x</td>
<td>11645</td>
<td>81665</td>
<td>1516759</td>
<td>148327</td>
<td>1746752</td>
<td>9271</td>
</tr>
<tr>
<td>6</td>
<td>Siret</td>
<td>6804</td>
<td>x</td>
<td>5692</td>
<td>17546</td>
<td>693666</td>
<td>142620</td>
<td>853832</td>
<td>7306</td>
</tr>
<tr>
<td>7</td>
<td>Botoșana</td>
<td>2541</td>
<td>x</td>
<td>2618</td>
<td>5883</td>
<td>364595</td>
<td>22273</td>
<td>392751</td>
<td>0</td>
</tr>
<tr>
<td>8</td>
<td>Vicovul de Sus</td>
<td>2486</td>
<td>x</td>
<td>1849</td>
<td>57536</td>
<td>200364</td>
<td>19524</td>
<td>277423</td>
<td>2498</td>
</tr>
<tr>
<td>Total county</td>
<td>56814</td>
<td></td>
<td></td>
<td>57115</td>
<td>814176</td>
<td>6988798</td>
<td>764373</td>
<td>8567352</td>
<td>56926</td>
</tr>
<tr>
<td>From the Corporate society</td>
<td>216</td>
<td>X</td>
<td>9902</td>
<td>46026</td>
<td>1237609</td>
<td>201675</td>
<td>1485311</td>
<td>270</td>
<td></td>
</tr>
<tr>
<td>Individuals person</td>
<td>51572</td>
<td>X</td>
<td>42746</td>
<td>704735</td>
<td>5186235</td>
<td>520906</td>
<td>641875</td>
<td>54158</td>
<td></td>
</tr>
</tbody>
</table>

Payment and Intervention Agency for Agriculture (APIA) announced that in 2009 paid an amount within the limit of 209.9 Euro / ha. Making payments for 2008 surfaces on regional centers is different depending on the number of owners who have filed applications and related land surface.

Campaign 2009 for making payments for claims made in campaign support surface 2009 and a total of 56,533 applications in Suceava county, advance payments have commenced on October 16, 2009. According to GD 1210 / 10/07/2009 advance is 209, 98 lei per hectare, accounting for 70% of the approved amount of grant recipients is the single area payment scheme financed from EAGF. Also, according to GD 1211 / 10.07.2009, amount of direct payments on the surface is 71 single, 12 euros / hectare. For Suceava county were made advance payments for 37,748 farmers, the total amount being paid 28,572,442.11 EAGF lions.

- number of applications: campaign 2008-56814; campaign 2009-56533 Rol.
- number of applications approved: campaign 2008-56611 Rol;
- campaign 2009-37748 Rol;
- the total area for which the support: the campaign from 2008 to 218,426.26 ha;
- campaign 2009-205446, 70 ha of total area of 227302.
- authorized value schemes and measures:
  - campaign 2008: total value: 109,179,306,98 lei, so:
    - FEGA: 41,117,935 lei;
    - FEADR: 50,592,283 lei;
    - BN1 și BN: 17,622,360 lei.
- prepayment Campaign 2009: Total: 28,572,442.11 lei EAGF Agency for Payments and Intervention for Agriculture (APIA) reported that Suceava Suceava that 37,748 farmers who filed claims in the area support scheme in 2009 received a substantial advance the amounts due. Support was given for an area of 205,446 hectares, the amount paid from the European Agricultural Guarantee Fund were 28.5 million.

For this advance enjoyed farmers in areas where, on inspection, found no discrepancies with
the data reported in the applications and meet the conditions imposed by European regulations. According to a government decision, the advance was 209 lei per hectare, accounting for 70% of the amount approved to grant recipients. In 2009, the rate was 71.12 per hectare direct payments being made single area at the rate set by the European Central Bank, respectively 4,218 lei on euro. Beneficiaries area support measures are the individuals and / or legal persons operating agricultural land, which require payment, as owners, lessees, concessionaires, partners, directors, etc under joint ventures. If the owner gave the land leased, rented or leased to, the support surface will be granted to those who work the land.

State aid situation in 2009 compared with 2007 and 2008 is as follows: Order the Subsidies 295/2007- holding cattle herders on the farm received a first for the year 2009 starting October 15.

As can be seen in table 3 on the first farm subsidies, the analysis of comparative data between 2009 to 2007, the number of requests has increased but the amount approved for payment was much lower. (-34,324,100 Minus minus cattle and 766,380 sheep and goats).

<table>
<thead>
<tr>
<th>Year</th>
<th>Cattle</th>
<th>Sheep and goats</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Number of applications</td>
<td>Number of eligible applications</td>
</tr>
<tr>
<td>2007</td>
<td>18550</td>
<td>16301</td>
</tr>
<tr>
<td>2008</td>
<td>21949</td>
<td>20543</td>
</tr>
<tr>
<td>2009</td>
<td>21267</td>
<td>21004</td>
</tr>
<tr>
<td>% 2009 to 2007</td>
<td>2717</td>
<td>4703</td>
</tr>
</tbody>
</table>

The forms of support for the growth of cattle that are granted in the period 2010-2013 are discussed with the Ministry of Agriculture in the General Assembly of the Federation of Cattle Breeders in Romania (FCBR) in each calendar year.

Complementary national direct payments (PNCD) in accordance with Ordinance 125/2006. It gives complementary national direct payments to farmers in the livestock sector, individuals or legal persons who possess, grow and operate livestock production, identified and registered in the national system. PNCD be granted for bovine and ovine / caprine, as follows:

Subsidies increased adult cattle slaughtered every year orientation thus prompting farmers to cattle for meat.

Swine housing subsidy. Financial support was given to farmers who may be individuals and / or legal, pig breeders, who have owned and operated pigs increased, individually or in forms of association, as required by law and are registered in the register of agricultural / National Register farms, producer groups recognized and livestock farmers; associations, organized under the laws in force for individual animals, come from approved slaughterhouses in the national system, as required by law, which abatorizează pigs in slaughterhouses approved veterinary licensed and classified cases according to EUROPE carcass classification system, individual animals in the national legislation in force.
Quality Grants. Financial support was given to the livestock farmers, cattle breeders, individuals and/or legal persons who owned or operated animals increased, individually or in the forms of association as required by law and are registered in the register of agricultural / national register of holdings, recognized producer groups and associations of farmers, organized under applicable law, holders of share, supplying raw cows milk from farms to private collection centers or processing plants or jointly owned by producer cooling centers, the private collection or processing plants, to stimulate milk production and delivery Cow, raw materials, quality standards of the European Union (TBC less than or equal to 100,000/ml and somatic cell number less than or equal to 400,000/ml).

Subsidies for egg consumption (tab. 7) was given to farmers, individuals and/or legal, who have owned, bred or exploited animals, individually or in the forms of association, as required by law and were registered in the register of agricultural / National Register holdings, producer group and the farmers, associations, organized under the laws in force and delivering consumer egg weight categories M, L and XL.

Support for farmers from the state budget for the neutralizing activity of animal waste.

Farmers will receive their overdue subsidies until February 2009, announced Minister of Agriculture and Rural Development, to meet with representatives of trade unions, employers and associations in agriculture, animal husbandry and food industry, said in a press release from the Ministry of Agriculture. Among the issues raised by the representatives of farmers to pay off debts in 2009 include production credits and financing.
CONCLUSIONS

APIA is the body that runs the European funds by implementing support measures for farmers, funded by both the EU budget through the European Agricultural Guarantee Fund and the Romanian state budget, the amounts allocated annual budget law.

In the context of the impending alignment to European Union norms, Romania is still lacking in the chapter on public administration reform. No Suceava APIA exception to this situation. The relationship with the Agency for Payments and Intervention in Agriculture (APIA), citizens are treated as subordinate to the needs and expectations are ignored, because the institution still functioning after a traditionalist model, characterized by stiffness, inaccessibility, lack of transparency and impersonality.

Based on the identification of positive and negative aspects were established following recommendations: develop personal insurance policy, the Agency for Payments and Intervention in Agriculture (APIA), citizens are treated as subordinate to the needs and expectations are ignored, because the institution still functioning after a traditionalist model, characterized by stiffness, inaccessibility, lack of transparency and impersonality.

Resources necessary financing policies are unfolding this mainly refers to the necessary expenses contests; develop the strategy considering that the institution is responsible for ensuring that structures and instruments for fulfilling the functions of authorization, execution and accounting of payments; conduct training programs for people in developing specialized programs to absorb European funds; all necessary steps to obtain accreditation from the European Union by strengthening the Department IACS (Integrated Administration and Control), Payment Agency staff training in all relevant issues related to IACS and ability to create long-term training such personnel.

BIBLIOGRAPHY


